CITY OF ARNOLDS PARK
INDEPENDENT AUDITORS' REPORTS
PRIMARY GOVERNMENT
BASIC FINANCIAL STATEMENTS
SUPPLEMENTARY AND OTHER INFORMATION
SCHEDULE OF FINDINGS
JUNE 30, 2015

#### CITY OF ARNOLDS PARK

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#### CITY OF ARNOLDS PARK

#### CITY OFFICIALS

<u>NAME</u>	<u>TITLE</u>	TERM EXPIRES
Jim Hussong	Mayor	December 31, 2015
John Adams	Mayor Pro-Tem	December 31, 2015
Matt Richter Jason Christensen James D. Jensen Mitchell Watters	Council Member Council Member Council Member Council Member	December 31, 2017 December 31, 2015 December 31, 2015 December 31, 2017
Ron Walker	Clerk Administrator	December 31, 2015
Kevin Sander	City Attorney	December 31, 2015



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#### INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of the City Council City of Arnolds Park Arnolds Park, IA 51331

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, business type activities, and each major fund of the primary government of the City of Arnolds Park, lowa, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. This includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control.

Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Basis for Adverse Opinion on Aggregate Discretely Presented Component Units

The financial statements referred to above do not include financial data for the City's legally separate component units. Accounting principles for the basis of accounting described in Note 1 require the financial data for the component units to be reported with the financial data of the City's primary government unless the City also issues financial statements for the financial reporting entity that include the financial data for its component units. The City has not issued such reporting entity financial statements. Because of this departure from accounting principles for the basis of accounting described in Note 1, the assets, liabilities, net position, revenues, and expenses of the aggregate discretely presented component units would have been reported as \$259,073, \$-0-, \$259,073, \$610,060 and \$615,210, respectively.

#### **Adverse Opinion on Aggregate Discretely Presented Component Units**

In our opinion, because of the significance of the matter described in the "Basis for Adverse Opinion on the Aggregate Discretely Presented Component Units" paragraph, the financial statements referred to above do not present fairly the financial position of the aggregate discretely presented component units of the City of Arnolds Park, Iowa as of June 30, 2015, or the changes in financial position thereon for the year then ended in accordance with the basis of accounting described in Note 1.

#### **Unmodified Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, and each major fund of the primary government of the City of Arnolds Park, Iowa as of June 30, 2015, and the respective changes in its cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

#### **Basis of Accounting**

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### **Emphasis of a Matter**

As disclosed in Note 4 to the financial statements, the City of Arnolds Park adopted new accounting guidance related to Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*. Our opinions are not modified with respect to this matter.

#### **Other Matters**

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements of the primary government of the City of Arnolds Park. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements of the City's primary government for the nine years ended June 30, 2014 (which are not presented herein) and expressed unmodified opinions on those financial statements which were prepared on the basis of cash receipts and disbursements. The supplementary information included in Schedules 1 through 4 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The other information, the budgetary comparison information, the Schedule of the City's Proportionate Share of the Net Pension Liability and the Schedule of City Contributions on pages 21 through 28, has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 11, 2015 on our consideration of the City of Arnolds Park's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Arnolds Park's internal control over financial reporting and compliance.

December 11, 2015 Spencer, Iowa Winther, Stave - Co. LLA



### CITY OF ARNOLDS PARK CASH BASIS STATEMENT OF ACTIVITIES AND NET POSITION AS OF AND FOR THE YEAR ENDED JUNE 30, 2015

			Program Receip	ts
			Operating Grants,	Capital Grants,
		Charges for	Contributions, and	Contributions, and
	Disbursements	•	Restricted Interest	Restricted Interest
FUNCTIONS/PROGRAMS:		30111000	1.000.000.000.000	11001110100 111101001
Governmental activities:				
Public safety	\$ 650,613	\$ 47,674	\$ -	\$ -
Public works	415,160	235,402	117,084	•
Culture and recreation	176,834	58,920	26,102	•
Community and economic development	181,270	•	-	
General government	534,520	-	-	-
Debt service	1,998,425	-	-	_
Capital projects	577,469	***		-
Total governmental activities	4,534,291	341,996	143,186	**
Duninga tung geticities				
Business type activities: Water	340,536	E14 421		
Sewer	233,657	514,431 221,148	-	<del>-</del>
Sewei	233,007	221,140		***
Total business type activities	574,193	735,579	-	-
TOTAL	¢ 5109494	¢ 1 077 575	¢ 1/2 196	¢
TOTAL	<u>\$ 5,108,484</u>	<u>\$1,077,575</u>	<u>\$ 143,186</u>	\$
GENERAL RECEIPTS AND TRANSFERS:				
Property and other city taxes levied for:				
General purposes				
Debt service				
Tax increment financing				
Local option sales tax				
Hotel/motel tax				
Other city tax				
Bond proceeds				

Change in cash basis net position

Cash basis net position - beginning of year

Miscellaneous ......

Transfers .....

Total general receipts and transfers

Cash basis net position - end of year

CASH BASIS NET POSITION:

Restricted, expendable:
Streets
Debt service
Capital projects
Unrestricted

Total cash basis net position

	ements) Receipts and ash Basis Net Position				
•	<u> </u>				
Governmental	Business Type				
<u>Activities</u>	<u>Activities</u>	<u>Total</u>			
\$ (602,939)	\$ -	\$ (602,939)			
(62,674)	-	(62,674)			
(91,812)	-	(91,812)			
(181,270)	-	(181,270)			
(534,520)	-	(534,520)			
(1,998,425)	-	(1,998,425)			
(577,469)	**	(577,469)			
(4,049,109)		(4,049,109)			
-	173,895	173,895			
	(12,509)	(12,509)			
	161,386	161,386			
(4,049,109)	161,386	(3,887,723)			
978,138	-	978,138			
152,646	-	152,646			
777,179	-	777,179			
270,002	-	270,002			
338,429	-	338,429			
23,733	-	23,733			
1,285,000	•••	1,285,000			
217,261	(202.422)	217,261			
<u>202,432</u> 4,244,820	(202,432) (202,432)	4,042,388			
4,244,620	(202,432)	4,042,366			
195,711	(41,046)	154,665			
1,620,150	119,659	1,739,809			
\$ 1,815,861	\$ 78,613	\$ 1,894,474			
\$ 79,626	\$ -	\$ 79,626			
77,835	-	77,835			
993,080	wo o 4 6	993,080			
665,320	78,613	743,933			

78,613

<u>\$ 1,815,861</u>

\$ 1,894,474

# CITY OF ARNOLDS PARK STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES GOVERNMENTAL FUNDS AS OF AND FOR THE YEAR ENDED JUNE 30, 2015

				Specia	Reve	enue
						Urban
				Road Use	Re	enewal Tax
	9	<u>General</u>		<u>Tax</u>	1	ncrement
RECEIPTS:						
Property tax	\$	978,138	\$	-	\$	-
Property tax		-		-		777,179
Other city tax		632,164		-		-
Licenses and permits		22,949		-		-
Intergovernmental		26,102		117,084		-
Charges for service		341,996		-		-
Miscellaneous	-	78,979		-		
TOTAL RECEIPTS		2,080,328		117,084		777,179
DISBURSEMENTS:						
Operating:						
Public safety		650,613		-		-
Public works		298,057		117,103		-
Culture and recreation		176,834		-		-
Community and economic development		181,270		-		-
General government		534,520		-		-
Debt service		-		-		-
Capital projects		<del></del>				-
TOTAL DISBURSEMENTS		1,841,294		117,103	****	-
EXCESS (DEFICIENCY) OF RECEIPTS						
OVER (UNDER) DISBURSEMENTS		239,034		(19)		777,179
			*******		***************************************	
OTHER FINANCING SOURCES (USES):						
Bond proceeds		-		-		-
Operating transfers in (out)		(157,460)		-		(778,866)
TOTAL OTHER FINANCING SOURCES						(779 966)
(USES)		(157,460)		**		(778,866)
CHANGE IN CASH BALANCES		81,574		(19)		(1,687)
0.001.001.0000.0000.0000000000000000000		505 000		70.047		(10.505)
CASH BALANCES - BEGINNING OF YEAR	<del></del>	595,938		79,645	••••	(10,505)
CASH BALANCES - END OF YEAR	\$	677,512	\$	79,626	\$	(12,192)
CASH BASIS FUND BALANCES:						
Restricted for:						
Debt service	\$	-	\$	-	\$	-
Streets				79,626		-
Capital projects funds		-		-		-
Unassigned		677,512	***********	•		(12,192)
TOTAL CASH BASIS FUND BALANCES	\$	677,512	\$	79,626	\$	(12,192)
. 3 // 12 3/ (0// 5/ (0/0 / 0// 5/ 0// 0// 0//	Ψ		<u> </u>	70,020	<u> </u>	(12,102)

Debt <u>Service</u>	Capital <u>Projects</u>	<u>Total</u>
\$ 152,646 - - - - - - 152,646	\$ - - - - - 115,333 115,333	\$ 1,130,784 777,179 632,164 22,949 143,186 341,996 194,312 3,242,570
1,998,425	577,469 577,469	650,613 415,160 176,834 181,270 534,520 1,998,425 577,469 4,534,291
(1,845,779)	(462,136)	(1,291,721)
919,944 981,298 1,901,242	365,056 157,460 522,516	1,285,000 202,432 1,487,432
55,463	60,380	195,711
\$ 77,835	<u>932,700</u> <u>\$ 993,080</u>	1,620,150 \$ 1,815,861
\$ 77,835 - - - - - - - - - - - - - - - - - - -	\$ - 993,080  \$ 993,080	\$ 77,835 79,626 993,080 665,320 \$ 1,815,861
. ,		

# CITY OF ARNOLDS PARK STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES PROPRIETARY FUNDS AS OF AND FOR THE YEAR ENDED JUNE 30, 2015

OPERATING RECEIPTS:	<u>Water</u>	<u>Sewer</u>	<u>Total</u>
Charges for service TOTAL OPERATING RECEIPTS	\$ 514,431 514,431	\$ 221,148 221,148	\$ 735,579 735,579
OPERATING DISBURSEMENTS:	240 520	000 057	574.400
Business-type activities TOTAL OPERATING DISBURSEMENTS	340,536 340,536	233,657 233,657	574,193 574,193
EXCESS (DEFICIENCY) OF OPERATING RECEIPTS OVER (UNDER) OPERATING DISBURSEMENTS	173,895	(12,509)	161,386
OPERATING TRANSFERS OUT	(202,432)		(202,432)
CHANGE IN CASH BALANCES	(28,537)	(12,509)	(41,046)
CASH BALANCES - BEGINNING OF YEAR	106,917	12,742	119,659
CASH BALANCES - END OF YEAR	\$ 78,380	\$ 233	\$ 78,613
CASH BASIS FUND BALANCES: Unrestricted	\$ 78,380	\$ 233	\$ 78,613



#### CITY OF ARNOLDS PARK NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2015

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Arnolds Park is a political subdivision of the State of Iowa located in Dickinson County. It was first incorporated in 1897 and operates under the Home Rule provisions of the Constitution of Iowa and under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens including public safety, public works, culture and recreation, community and economic development, public improvements, and general government services. The City also provides water and sewer utilities for its citizens.

#### A. Reporting Entity

For financial reporting purposes, the City is considered a primary government and has excluded the financial data of its component units, Central Water System and Arnolds Park/Okoboji Fire and Rescue. A primary government is a legal entity or body politic and includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate. A component unit is a legally separate entity for which the City is financially accountable. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City. Since these financial statements do not include the City's component units, they do not purport to be prepared in conformity with accounting principles generally accepted in the United States of America as they relate to the exclusion of the component units described below:

The City participates with the City of Okoboji in the operation of Central Water System (System), which is organized under Chapter 28E of the Code of Iowa and provides water system services to the two municipalities and an unrelated regional water system. The System is operated by the parties through a joint Board of Directors consisting of one member from each city council, or such other individual as that council shall designate, and a third member appointed and approved by a majority vote of the city councils of the municipalities. Water services purchased by the City from the System during the year ended June 30, 2015 totaled \$215,483, approximately 51% of total System revenues. The financial statements of this component unit are separately audited and are presented on the cash basis of accounting. Complete financial statements of Central Water System can be obtained from their administrative offices.

The City participates with the City of Okoboji in the operation of Arnolds Park/Okoboji Fire and Rescue (Department), which is organized under Chapter 28E of the Code of Iowa and provides fire and rescue services to the two municipalities. The Department is operated by the parties through a joint Board of Directors consisting of one member from each city council, or such other individual as that council shall designate, and a third member appointed and approved by a majority vote of the city councils of the municipalities. The City's contributions to the Department during the year ended June 30, 2015 totaled \$81,650, approximately 50% of total Department operating revenue. The financial statements of this component unit are separately audited and are presented on the cash basis of accounting. Complete financial statements of Arnolds Park/Okoboji Fire and Rescue can be obtained from their administrative offices.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### Jointly Governed Organizations

The City also participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Dickinson County Sanitary Landfill Commission, Dickinson County Water Quality Commission, Dickinson County Assessor's Conference Board, Dickinson County Joint E911 Service Board, and Dickinson County Trails Board.

#### B. Basis of Presentation

Government-wide Financial Statement - The Cash Basis Statement of Activities and Net Position reports information on all of the nonfiduciary activities of the primary government of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

The Cash Basis Statement of Activities and Net Position presents the City's nonfiduciary net position. Net position is reported in two categories:

Expendable restricted net position results when constraints placed on the use of cash balances are either externally imposed or imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted net position.

*Unrestricted net position* consists of cash balances not meeting the definition of the preceding category. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Cash Basis Statement of Activities and Net Position demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and (2) grants, contributions, and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental funds and the proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### B. Basis of Presentation - Continued

Special Revenue:

The Road Use Tax Fund is used to account for the road use tax allocation from the State of Iowa to be used for road construction and maintenance.

The Urban Renewal Tax Increment Fund is used to account for tax increment financing collections and repayment of tax increment financing indebtedness.

The Debt Service Fund is utilized to account for property tax and other receipts to be used for the payment of interest and principal on the City's general long-term debt.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities.

The City reports the following major proprietary funds:

The Enterprise, Water Fund accounts for the operation and maintenance of the City's water system.

The Enterprise, Sewer Fund accounts for the operation and maintenance of the City's sanitary sewer system.

#### C. Measurement Focus and Basis of Accounting

The City of Arnolds Park maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with accounting principles generally accepted in the United States of America.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications - committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### D. Governmental Cash Basis Fund Balances

In the governmental fund financial statements, cash basis fund balances are classified as follows:

<u>Restricted</u> - Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors, or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

<u>Unassigned</u> - All amounts not included in the restricted classification.

#### E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Other Information. During the year ended June 30, 2015, disbursements exceeded the amounts budgeted in the culture and recreation and community and economic development functions.

#### F. Management's Review

Management has evaluated subsequent events through the date of the independent auditors' report, which is the date the financial statements were available to be issued.

#### 2. CASH AND POOLED INVESTMENTS

The City's deposits in banks at June 30, 2015 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high-rated commercial paper; perfected repurchase agreements; and certain registered open-end management investment companies.

Interest rate risk - The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the City.

#### 3. BONDS AND NOTES PAYABLE

Annual debt service requirements to maturity for general obligation bonds and notes are as follows:

Year Ending <u>June 30,</u>	<u>Principal</u>	Interest
2016	\$ 670,000	\$ 345,107
2017	665,000	333,395
2018	710,000	321,695
2019	735,000	308,980
2020	770,000	295,605
2021 - 2025	4,155,000	1,187,130
2026 - 2030	4,025,000	568,713
2031 - 2035	1,520,000	56,200
Total	<u>\$13,250,000</u>	\$3,416,82 <u>5</u>

The Code of Iowa requires principal and interest on general obligation bonds and notes be paid from the Debt Service Fund.

#### 4. PENSION PLAN

<u>Plan Description</u> - IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at 7401 Register Drive, PO Box 9117, Des Moines, IA 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general information purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> - A regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, anytime after reaching age 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. (These qualifications must be met on the member's first month of entitlement to benefits.) Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier (based on years of service).
- The member's highest five-year average salary. (For members with service before June 30, 2012, the highest three-year average salary as of that date will be used if it is greater than the highest five-year average salary.)

#### 4. PENSION PLAN - Continued

<u>Pension Benefits</u> - Continued. If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25 percent for each month that the member receives benefits before the member's earliest normal retirement age. For service earned starting July 1, 2012, the reduction is 0.50 percent for each month that the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u> - A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions - Effective July 1, 2012, as a result of a 2010 law change, the contribution rates are established by IPERS following the annual actuarial valuation, which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. Statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires that the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll, based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2015, pursuant to the required rate, Regular members contributed 5.95 percent of pay and the City contributed 8.93 percent for a total rate of 14.88 percent. Protective occupation members contributed 6.76 percent of pay, and the City contributed 10.14 percent for a total rate of 16.90 percent.

The City's contributions to IPERS for the year ended June 30, 2015 were \$69,177.

Collective Net Pension Liabilities, Collective Pension Expense, and Collective Deferred Outflows of Resources and Collective Deferred Inflows of Resources Related to Pensions-At June 30, 2015, the City's liability for its proportionate share of the collective net pension liability totaled \$168,507. The collective net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the collective net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the collective net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all IPERS participating employers. At June 30, 2014, the City's proportion was .004246 percent which was an increase of .002052 percent from its proportion measured as of June 30, 2013.

#### 4. PENSION PLAN - Continued

<u>Collective Net Pension Liabilities, Collective Pension Expense, and Collective Deferred</u>

<u>Outflows of Resources and Collective Deferred Inflows of Resources Related to Pensions</u>

Continued -

For the year ended June 30, 2015, the City collective pension expense, collective deferred outflows, and collective deferred inflows totaled \$25,034, \$13,374, and 172,974, respectively.

<u>Actuarial Assumptions</u> - The total pension liability in the June 30, 2014 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of inflation (effective June 30, 2014)	3.00 percent per annum.
Rates of salary increase (effective June 30, 2010)	4.00 to 17.00 percent, average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 1996)	7.50 percent, compounded annually, net of investment expense, including inflation.

The actuarial assumptions used in the June 30, 2014 valuation were based on the results of actuarial experience studies with dates corresponding to those listed above.

Mortality rates were based on the RP-2000 Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
US Equity Non US Equity	23% 15	6.31%
Private Equity	13	6.76 11.34
Real Estate Core Plus Fixed Income	8 28	3.52 2.06
Credit Opportunities TIPS	5 5	3.67 1.92
Other Real Assets	2	6.27
Cash	1	(0.69)
Total	<u>100%</u>	

#### 4. PENSION PLAN - Continued

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 7.5 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the contractually required rate and that contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.5 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.5 percent) or 1-percentage-point higher (8.5 percent) than the current rate.

	1%	Discount	1%
	Decrease	Rate	Increase
	<u>(6.5%)</u>	<u>(7.5%)</u>	(8.5%)
City's proportionate share of the			
net pension liability	\$538,103	\$168,507	\$(143,247)

<u>Pension Plan Fiduciary Net Position</u> - Detailed information about the pension plan's fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at www.ipers.org.

#### 5. OTHER POSTEMPLOYMENT BENEFITS (OPEB)

<u>Plan Description</u> - The City operates a single-employer retiree health plan which provides medical/prescription drug benefits for employees and retirees. There are no retired members in the plan. Eligible retirees receive health care coverage through the same plans that are available for active employees. Retired participants must be age 55 or older at retirement. Benefits terminate upon attaining Medicare eligibility.

The medical/prescription drug benefits are provided through a fully-insured plan with Wellmark. Retirees under age 65 pay the same premium for the medical/prescription drug benefits as active employees.

Contributions are required for retiree coverage. The retiree contributions are based on and equal to the historical full cost of active members. Retiree expenses are then offset by retiree contributions.

<u>Funding Policy</u> - The contribution requirements of plan members are established and may be amended by the City. The City currently finances the retiree benefit plan on a pay-asyou-go basis. Depending on plan level selected, the most recent active member monthly premiums for the City and plan members range from \$634 for single coverage to \$1,585 for family coverage. The same monthly premiums apply to retirees. For the year ended June 30, 2015, the City made no contributions to the retiree benefit plan.

#### 6. COMPENSATED ABSENCES

City employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned compensated absences payable to employees at June 30, 2015 is \$20,479, primarily relating to the General Fund. This liability has been computed based on rates of pay as of June 30, 2015.

Sick leave is not payable upon termination, retirement or death, therefore the accumulated sick leave is not presented as part of these financial statements.

#### 7. RISK MANAGEMENT

The City is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 727 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine, and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses, and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The City's property and casualty contributions to the risk pool are recorded as disbursements from its operating funds at the time of payment to the risk pool. The City's contributions to the Pool for the year ended June 30, 2015 were \$34,710.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate.

#### 7. RISK MANAGEMENT - Continued

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss, or series of claims or losses exceeds the amount of risk-sharing protection provided by the City's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's fund and any reinsurance and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred.

The City does not disclose a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2015, no liability has been disclosed in the City's financial statements. As of June 30, 2015, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The City also carries commercial insurance purchased from other insurers for coverage associated with workers compensation. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### 8. INTERFUND TRANSFERS

The detail of interfund transfers for the year ended June 30, 2015 is as follows:

Transfers to	<u>Transfer from</u>	<u>Amount</u>
Capital Projects	General	<u>\$ 157,460</u>
Debt Service  Total transfers to Debt Ser	TIF Water rvice Fund	778,866 <u>202,432</u> 981,298
Total		\$1.138.758

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

#### 9. RELATED PARTY TRANSACTIONS

The City had business transactions between the City and City officials totaling \$938 during the year ended June 30, 2015.

#### 10. LITIGATION

The City is party to routine legal proceedings and litigation arising in the normal course of business. In the opinion of management, the outcome of such actions will have no material impact on the City's financial condition.

#### 11. COMMITMENTS AND CONTINGENCIES

At June 30, 2015, the City has entered into construction contracts for various infrastructure projects totaling approximately \$1,040,000, of which approximately \$494,000 remained outstanding. The balance on the contracts will be paid as work on the projects progresses.

#### 12. DEFICIT BALANCE

The Urban Renewal Tax Increment Fund had a deficit balance of \$12,192 at June 30, 2015. The balance is the result of insufficient TIF certification. The deficit will be eliminated by certifying more tax revenue.

#### 13. SUBSEQUENT EVENTS

In October 2015, the City approved two storm sewer improvement projects at an approximate cost of \$66,000.



# CITY OF ARNOLDS PARK BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS AND CHANGES IN BALANCES BUDGET AND ACTUAL (CASH BASIS) - ALL GOVERNMENTAL FUNDS AND PROPRIETARY FUNDS OTHER INFORMATION (UNAUDITED) YEAR ENDED JUNE 30, 2015

DECEMBE.	Go	overnmental Funds <u>Actual</u>		Proprietary Funds <u>Actual</u>		Less Funds not Required to be Budgeted
RECEIPTS: Property tax	æ	1 120 704	ф		ď	
Tax increment financing	\$	1,130,784 777,179	\$	-	\$	-
Other city tax		632,164		_		_
Licenses and permits		22,949		_		_
Charges for service		143,186		_		_
Charges for service		341,996		735,578		_
Miscellaneous		194,312		, <u>-</u>		-
TOTAL RECEIPTS		3,242,570		735,578		-
DISBURSEMENTS:						
Public safety		650,613		-		_
Public works		415,160		_		_
Culture and recreation		176,834		-		-
Community and economic development		181,270		-		-
General government		534,520		-		-
Debt service		1,998,425		-		881,000
Capital projects		577,469		-		-
Business-type activities		-	*****	574,192		
TOTAL DISBURSEMENTS		4,534,291	-	574,192	***************************************	881,000
EXCESS (DEFICIENCY) OF RECEIPTS						
OVER (ÙNDER) DISBÚRSEMENTS		(1,291,721)		161,386		(881,000)
OTHER FINANCING SOURCES (USES) - NET	***********	1,487,432		(202,432)		881,000
EXCESS (DEFICIENCY) OF RECEIPTS AND OTHER FINANCING SOURCES OVER (UNDER)						
DISBURSEMENTS AND OTHER FINANCING USES		195,711		(41,046)		-
CASH BALANCES - BEGINNING OF YEAR		1,620,150		119,659		-
CASH BALANCES - END OF YEAR	\$	1,815,861	\$	78,613	\$	•

<u>Total</u>	Budgeted Original	d Amounts <u>Final</u>	Final to Total <u>Variance</u>
\$ 1,130,784 777,179 632,164 22,949 143,186	\$ 1,071,633 791,229 546,920 7,100 179,372	\$ 1,071,633 791,229 546,920 7,100 179,372	\$ 59,151 (14,050) 85,244 15,849 (36,186)
1,077,574 194,312 3,978,148	1,132,650 109,180 3,838,084	1,132,650 109,180 3,838,084	(55,076) 85,132 140,064
650,613 415,160 176,834 181,270 534,520 1,117,425 577,469 574,192 4,227,483 (249,335)	675,478 450,320 176,654 169,000 501,033 1,128,814 832,171 615,095 4,548,565	675,478 450,320 176,654 169,000 601,033 1,128,814 832,171 615,095 4,648,565	24,865 35,160 (180) (12,270) 66,513 11,389 254,702 40,903 421,082 561,146
154,665	(710,481)	(810,481)	\$ 965,146
1,739,809 \$ 1,894,474	1,777,357 \$ 1,066,876	1,777,357 \$ 966,876	

### CITY OF ARNOLDS PARK NOTES TO OTHER INFORMATION - BUDGETARY REPORTING JUNE 30, 2015

The budgetary comparison is presented in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Fund, and Proprietary Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted disbursements by \$100,000. The budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2015, disbursements exceeded the amounts budgeted in the culture and recreation and community and economic development functions.

### CITY OF ARNOLDS PARK SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

### IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM LAST FISCAL YEAR \* (IN THOUSANDS)

#### OTHER INFORMATION (UNAUDITED)

	<u>20</u>	<u>015</u>
City's proportion of the net pension liability	.004	1246%
City's proportionate share of the net pension liability	\$	168
City's covered-employee payroll	\$	707
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll	23	3.76%
Plan fiduciary net position as a percentage of the total pension liability	87	7.61%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of June 30.

Note: GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

### CITY OF ARNOLDS PARK SCHEDULE OF CITY CONTRIBUTIONS

### IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM LAST 10 FISCAL YEARS (IN THOUSANDS)

#### OTHER INFORMATION (UNAUDITED)

	<u>2015</u>	<u>2014</u>		<u>2013</u>	<u>2012</u>
Statutorily required contribution	\$ 69	\$ 67	\$	63	\$ 57
Contributions in relation to the statutorily required contribution	 (69)	(67)		(63)	 (57)
Contribution deficiency (excess)	\$ 0	\$ <u> </u>	<u>\$</u>	0	\$ 0
City's covered-employee payroll	\$ 721	\$ 707	\$	672	\$ 639
Contributions as a percentage of covered-employee payroll	9.60%	9.45%		9.39%	8.90%

<u>2011</u> <u>2010</u>		2009	2008		2007	<u>2006</u>			
\$ 53	\$	51	\$ 45	\$	43	\$	39	\$	33
 (53)		<u>(51</u> )	 (45)		(43)	***************************************	(39)	***************************************	(33)
\$ 0	\$	<u>0</u>	\$ 0	\$	0	\$	0	\$	0
\$ 647	\$	655	\$ 631	\$	610	\$	544	\$	493
8.27%		7.76%	7.12%		7.07%		7.13%		6.68%

### CITY OF ARNOLDS PARK NOTES TO OTHER INFORMATION - PENSION LIABILITY YEAR ENDED JUNE 30, 2015

#### **Changes of Benefit Terms**

Legislation passed in 2010 modified benefit terms for current Regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3 percent per year measured from the member's first unreduced retirement age to a 6 percent reduction for each year of retirement before age 65.

In 2008, legislative action transferred four groups - emergency medical service providers, county jailers, county attorney investigators, and National Guard installation security officers - from Regular membership to the protection occupation group for future service only.

Benefit provisions for sheriffs and deputies were changed in the 2004 legislative session. The eligibility for unreduced retirement benefits was lowered from age 55 by one year each July 1 (beginning in 2004) until it reached age 50 on July 1, 2008. The years of service requirement remained at 22 or more. Their contribution rates were also changed to be shared 50-50 by the employee and employer, instead of the previous 40-60 split.

#### **Changes of Assumptions**

The 2014 valuation implemented the following refinements as a result of quadrennial experience study:

- Decreased the inflation assumption from 3.25 percent to 3.00 percent
- Decreased the assumed rate of interest on member accounts from 4.00 percent to 3.75 percent per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30 year amortization period to a closed 30 year amortization period for the UAL beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20 year period.

The 2010 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted retiree mortality assumptions.
- Modified retirement rates to reflect fewer retirements.
- Lowered disability rates at most ages.
- Lowered employment termination rates.
- Generally increased the probability of terminating members receiving a deferred retirement benefit.
- Modified salary increase assumptions based on various service duration.

### CITY OF ARNOLDS PARK NOTES TO OTHER INFORMATION - PENSION LIABILITY - Continued YEAR ENDED JUNE 30, 2015

#### Changes of Assumptions - Continued

The 2007 valuation adjusted the application of the entry age normal cost method to better match projected contributions to the projected salary stream in the future years. It also included in the calculation of the UAL amortization payments the one-year lag between the valuation date and the effective date of the annual actuarial contribution rate.

The 2006 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted salary increase assumptions to service based assumptions.
- Decreased the assumed interest rate credited on employee contributions from 4.25 percent to 4.00 percent.
- Lowered the inflation assumption from 3.50 percent to 3.25 percent.
- Lowered disability rates for sheriffs and deputies and protection occupation members.



#### CITY OF ARNOLDS PARK SCHEDULE OF INDEBTEDNESS YEAR ENDED JUNE 30, 2015

Obligation	Date of Issue	Interest <u>Rates</u>	Amount Originally <u>Issued</u>							
General Obligation Capital Notes: Essential corporate purpose Essential corporate purpose	June 17, 2009 October 8, 2014	3.00% 2.00 - 4.00%	\$5,774,000 1,285,000							
General Obligation Bonds (paid from TIF Essential corporate purpose	General Obligation Bonds (paid from TIF Fund transfers): Essential corporate purpose January 1, 2010 4.50 - 5.25% 2,200,000									
General Obligation Refunding Bonds (paid Essential corporate purpose Essential corporate purpose Essential corporate purpose	d from TIF Fund trar December 1, 2010 March 29, 2012 June 2, 2014	.60 - 3.00% 1.5% - 2.1%	1,925,000 3,515,000 2,045,000							
General Obligation Refunding Bonds (paid from Water Fund transfers):  Essential corporate purpose June 2, 2014 2.00% - 4.00% 4,340,000										

TOTAL

Balance Beginning <u>of Year</u>	Issued During <u>Year</u>	Redeemed During <u>Year</u>	Balance End <u>of Year</u>	Interest <u>Paid</u>	Interest Due and <u>Unpaid</u>
\$ 881,000	\$1,285,000	\$ 881,000	\$ 1,285,000	\$ 9,397	
2,200,000			2,200,000	103,813	
1,345,000 2,770,000 2,045,000		115,000 330,000 100,000	1,230,000 2,440,000 1,945,000	33,083 46,350 48,540	
4,340,000		190,000	4,150,000	125,083	
<u>\$13,581,000</u>	\$1,285,000	<u>\$1,616,000</u>	\$13,250,000	\$366,26 <u>6</u>	

#### CITY OF ARNOLDS PARK **BOND AND NOTE MATURITIES** JUNE 30, 2015

	General Obligation Bonds and Notes													
	Essential Corporate Purpose													
Year	Issued 1-1-2010		Issued 1	2-1-2010	Issued 3-	Issued 3-29-2012			2-2014					
Ending June 30,	Interest <u>Rate</u>		Amount	Interest <u>Rate</u>	Amount	Interest <u>Rate</u>	<u>Amount</u>	Interest <u>Rate</u>		<u>Amount</u>				
2016 2017 2018 2019 2020 2021 2022 2023 2024 2025 2026 2027 2028 2029 2030 2031 2032 2033 2034	4.50% 4.50 4.625 5.25	\$	550,000 550,000 550,000 550,000	1.75% \$ 1.90 2.10 2.35 2.55 2.75 3.00	75,000 100,000 115,000 100,000 120,000 420,000 300,000	1.65% \$ 1.70 1.75 1.80 1.85 1.90 1.95 2.00 2.05	260,000 260,000 260,000 275,000 290,000 235,000 300,000 310,000	2.00% 2.00 2.00 2.00 2.00 2.25 2.50 2.625 3.00 3.125 3.125	\$	130,000 100,000 120,000 140,000 135,000 215,000 220,000 225,000 220,000 105,000 120,000				
TOTALS		<u>\$2</u>	,200,000	<u>\$</u>	1,230,000	<u>\$2</u>	2,440,000		<u>\$1</u>	,945,000				


Issued	d 6-2-2014	Issued	10-8-2014
Interest <u>Rate</u>	<u>Amount</u>	Interest <u>Rate</u> <u>Amoun</u>	
2.00% 2.00 2.00 2.00 2.00 2.25 2.50 2.625 2.75 3.00 3.375 3.375 3.75 4.00 4.00	\$ 195,000 195,000 200,000 205,000 210,000 215,000 225,000 225,000 235,000 240,000 245,000 255,000 265,000 275,000 285,000 290,000 180,000	2.00% 2.00 2.00 2.00 3.00 3.00 3.00 3.00 3.00	\$ 10,000 10,000 15,000 15,000 15,000 15,000 15,000 35,000 60,000 65,000 65,000 70,000 75,000 80,000 205,000 405,000
	<u>\$4,150,000</u>		<u>\$1,285,000</u>

## CITY OF ARNOLDS PARK SCHEDULE OF RECEIPTS BY SOURCE AND DISBURSEMENTS BY FUNCTION ALL GOVERNMENTAL FUNDS FOR THE LAST TEN YEARS

		<u>2015</u>		<u>2014</u>	<u>2013</u>	<u>2012</u>
RECEIPTS:						
Property tax	\$	1,130,784	\$	1,026,595	\$ 1,009,177	\$ 1,000,620
Tax increment financing collections		777,179		779,586	865,468	759,247
Other city tax		632,164		584,408	558,313	551,598
Licenses and permits		22,949		17,003	23,340	18,544
Use of money and property		-		2,748	2,823	12,506
Intergovernmental		143,186		579,263	231,099	1,574,196
Charges for service		341,996		339,721	319,960	292,874
Special assessments		-		-	-	-
Miscellaneous		194,312		150,351	 139,380	 249,118
TOTAL RECEIPTS	\$	3,242,570	\$	3,479,675	\$ 3,149,560	\$ 4,458,703
DISBURSEMENTS:						
Operating:	_		_			
Public safety	\$	650,613	\$	698,904	\$ 767,222	\$ 586,031
Public works		415,160		521,709	438,903	432,711
Culture and recreation		176,834		175,114	163,740	161,668
Community and economic development		181,270		174,876	174,710	140,392
General government		534,520		480,080	417,018	456,414
Debt service		1,998,425		6,904,348	1,238,575	4,555,150
Capital projects		577,469		876,670	 2,083,563	 4,385,391
TOTAL DISBURSEMENTS	\$	4,534,291	\$	9,831,701	\$ 5,283,731	\$ 10,717,757

<u>2011</u>	2010		2009		2009		2008	2007	2006
\$ 862,379 919,553 526,895 21,598 18,843 608,111 293,896	\$ 880,285 801,763 500,287 18,499 5,539 579,067 287,172 273,047 160,398	\$	832,111 709,474 522,608 23,725 55,185 230,523 289,042	\$	725,936 657,508 478,176 19,952 160,904 305,999 275,552	\$ 690,951 587,696 395,740 17,332 246,899 790,700 267,713 59,449 129,094	\$ 561,051 609,254 328,165 12,669 174,565 1,380,240 178,327 56,836 221,886		
\$ 3,794,814	\$ 3,506,057	\$	2,843,033	\$	2,695,786	\$ 3,185,574	\$ 3,522,993		
\$ 659,414 423,369 144,968 148,160 480,113 2,837,589 708,999	\$ 593,702 478,818 147,110 152,229 454,051 882,530 4,557,052	\$	1,176,609 424,422 139,377 151,110 379,260 792,331 2,033,764	\$	572,769 376,570 131,915 129,663 412,201 680,916 1,659,099	\$ 541,017 409,110 135,879 99,155 367,160 829,771 1,484,140	\$ 475,152 356,311 126,096 84,353 357,747 864,169 1,944,811		
\$ 5,402,612	\$ 7,265,492	\$	5,096,873	\$	3,963,133	\$ 3,866,232	\$ 4,208,639		

# CITY OF ARNOLDS PARK COMBINING SCHEDULE OF CASH TRANSACTIONS GENERAL FUND YEAR ENDED JUNE 30, 2015

RECEIPTS:	<u>Operati</u>	ng	Special <u>Electric</u>		oment olving		<u>Total</u>
Property tax	\$ 978,		\$ -	\$	-	\$	978,138
Other city tax	632,		-		-		632,164
Licenses and permits	22,		-		-		22,949
Intergovernmental	,	102	-		-		26,102
Charges for service Miscellaneous	341,	996 367	- 15,460		13,152		341,996 78,979
TOTAL RECEIPTS	2,051,		 15,460		13,152		2,080,328
TOTAL NECLIF 13	2,001,	110	 15,400		13, 132		2,000,320
DISBURSEMENTS: Operating:							
Public safety	605,	737	-	•	44,876		650,613
Public works	298,	057	-		-		298,057
Culture and recreation	176,	334	-		-		176,834
Community and economic development	181,		_		-		181,270
General government	534,		 -		-	100000000000000000000000000000000000000	534,520
TOTAL DISBURSEMENTS	1,796,4	418	 -	***************************************	44,876	-	1,841,294
EXCESS (DEFICIENCY) OF RECEIPTS							
OVER (UNDER) DISBURSEMENTS	255,2	298	 15,460	(;	31,724)		239,034
OTHER FINANCING SOURCES (USES)	(205,0	000)	 (15,460)		63,000		(157,460)
CHANGE IN CASH BALANCES	50,2	298	-	:	31,276		81,574
CASH BALANCES - BEGINNING OF YEAR	562,9	940	 1,663		31,335		595,938
CASH BALANCES - END OF YEAR	\$ 613,2	238	\$ 1,663	\$ (	62,611	\$	677,512

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INDEPENDENT AUDITORS' REPORT ON
INTERNAL CONTROL OVER FINANCIAL REPORTING AND
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS

The Honorable Mayor and Members of the City Council City of Arnolds Park Arnolds Park, IA 51331

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, and each major fund of the primary government of the City of Arnolds Park, Iowa as of and for the year ended June 30, 2015, and the related notes to financial statements, which collectively comprise the basic financial statements of the City's primary government, and have issued our report thereon dated December 11, 2015. Our report expressed unmodified opinions on the primary government financial statements which were prepared on the basis of cash receipts and disbursements, a basis of accounting other than accounting principles generally accepted in the United States of America.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Arnolds Park's internal control over financial reporting to determine the auditing procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings, we identified a certain deficiency in internal control over financial reporting we consider to be a material weakness.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to

prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control described in Part I of the accompanying Schedule of Findings as item I-A-15 to be a material weakness.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Arnolds Park's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance or other matters that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2015 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

#### City of Arnolds Park's Responses to Findings

The City's responses to findings identified in our audit are described in the accompanying Schedule of Findings. The City's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Arnolds Park during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Winther, Stare & Co., LLP

December 11, 2015 Spencer, Iowa

#### CITY OF ARNOLDS PARK SCHEDULE OF FINDINGS FOR THE YEAR ENDED JUNE 30, 2015

#### Part I: Findings Related to the Financial Statements

#### **Internal Control Deficiency:**

I-A-15 Segregation of Duties - One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. The cash receipts listing, bank deposits, and the posting of the cash receipts to the cash receipts journal are all done by the same person.

<u>Recommendation</u> - We realize with a limited number of office employees, segregation of duties is difficult. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances.

Response - We will consider this.

Conclusion - Response accepted.

#### Instances of Noncompliance:

No matters were reported.

#### CITY OF ARNOLDS PARK SCHEDULE OF FINDINGS - Continued FOR THE YEAR ENDED JUNE 30, 2015

#### Part II: Other Findings Related to Statutory Reporting

II-A-15 <u>Certified Budget</u> - Disbursements during the year ended June 30, 2015 exceeded the amounts budgeted in the culture and recreation and community and economic development functions. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."

Recommendation - The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

Response - The budget will be amended in the future, if applicable.

Conclusion - Response accepted.

- II-B-15 Questionable Disbursements We noted no expenditures that did not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- II-C-15 <u>Travel Expense</u> No expenditures of City money for travel expenses of spouses of City officials or employees were noted.
- II-D-15 <u>Business Transactions</u> Business transactions between the City and City officials or employees are detailed as follows:

Name, Title, and Business Connection	<u>Description</u>	<u>Amount</u>		
Walker Insurance Agency,				
owner is spouse of City Administrator	Insurance	\$ 938		

In accordance with Chapter 362.5(3)(j) of the Code of Iowa, the insurance transaction does not appear to represent a conflict of interest since the transaction was less than \$1,500 during the fiscal year.

- II-E-15 <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that the coverage is adequate for current operations.
- II-F-15 <u>Council Minutes</u> No transactions were found that we believe should have been approved in the Council minutes but were not.

#### CITY OF ARNOLDS PARK SCHEDULE OF FINDINGS - Continued FOR THE YEAR ENDED JUNE 30, 2015

#### Part II: Other Findings Related to Statutory Reporting - Continued

- II-G-15 <u>Deposits and Investments</u> We noted no instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy.
- II-H-15 Revenue Notes The City had no revenue notes outstanding during the year.
- II-I-15 <u>Urban Renewal Annual Report</u> The FY2014 urban renewal annual report was approved and certified to the Iowa Department of Management on or before December 1. However, the amount reported by the City as year-end outstanding TIF obligations, net of TIF special revenue fund balance, was understated by \$2,158.

<u>Recommendation</u> - The City should ensure the debt amounts reported on the Levy Authority summary agree with the City's records.

Response - This item will be corrected on future reports.

Conclusion - Response accepted.

II-J-15 <u>Urban Renewal Tax Reconciliation</u> - We noted Dickinson County had not prepared and could not provide the city with a required Urban Renewal Area TIF Indebtedness/Increment Tax Reconciliation.

<u>Recommendation</u> - Since the County has not prepared the reconciliation, the City should expand procedures to monitor TIF obligations, certification, and reporting requirements.

<u>Response</u> - We will continue to monitor our TIF obligations, certifications, and reporting requirements.

Conclusion - Response accepted.

II-K-15 <u>TIF Indebtedness Certification</u> - We noted the City prepared City TIF Form 1 for indebtedness not previously certified but only reported the principal portion of the debt and did not include the interest.

<u>Recommendation</u> - The City should ensure the principal and interest on new indebtedness are reported on certification forms to the County.

Response - We will correct this item on future reports.

Conclusion - Response accepted.

#### CITY OF ARNOLDS PARK SCHEDULE OF FINDINGS - Continued FOR THE YEAR ENDED JUNE 30, 2015

#### Part II: Other Findings Related to Statutory Reporting - Continued

II-L-15 <u>Financial Condition</u> - The Urban Renewal Tax Increment Fund had a deficit balance of \$12,192 at June 30, 2015.

<u>Recommendation</u> - The City should review TIF certification and expenditures to eliminate this deficit in order to return this fund to a sound financial position.

Response - We will review our TIF certification and expenditures to eliminate the deficit.

Conclusion - Response accepted.